

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 NEA-10 ISO-00 SS-20 AGR-20 L-03 PA-04

PRS-01 AID-20 IGA-02 CIAE-00 INR-10 JUSE-00 NSAE-00

RSC-01 SNM-02 SY-10 TRSE-00 USIA-15 NSC-10 SCI-06

OMB-01 DRC-01 /176 W

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R 240900Z NOV 73

FM AMEMBASSY KABUL

TO SECSTATE WASHDC 5916

INFO AMEMBASSY ANKARA

AMEMBASSY BONN

AMEMBASSY ISLAMABAD

AMEMBASSY NEW DELHI

/AMEMBASSY TEHRAN 3299

AMEMBASSY STOCKHOLM

USMISSION USUN

USMISSION GENEVA

DEA HQS WASHDC

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 8078

ANKARA FOR DEA

E.O. 11652: GDS

TAGS: SNAR, UN, AF

SUBJECT: UN NARCOTICS PROGRAM IN AFGHANISTAN--MICUTA/DAVIES VISIT

SUMMARY: UN REPS MICUTA AND DAVIES VISITED KABUL NOVEMBER 19-22. THEY INFORMED EMBASSY VISIT WAS COMPLETE SUCCESS WITH ENFORCEMENT AGREEMENT BEING SIGNED AND INITIAL DECISIONS ON IMPLEMENTATION BEING TAKEN. AFGHANS DID NOT OFFICIALLY RAISE CROP SUBSTITUTION OR OTHER DEVELOPMENT ASPECTS; BUT UNOFFICIAL REFERENCES TO PROVINCIAL SURVEYS WERE MET BY SUGGESTION THAT GOA APPROACH IBRD ASAP SINCE UN COULD NOT PERFORM THIS FUNCTION. END SUMMARY.

1. UN CND REPRESENTATIVES MICUTA AND DAVIES VISITED KABUL

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NOVEMBER 19-22 FOR PURPOSE SIGNING PRELIMINARY ENFORCEMENT

AGREEMENT WITH GOA. UN REPS VISITED EMBASSY NOVEMBER 21 (AMBASSADOR PRESENT BRIEFLY; DCM, POLOFF AND DEA REPS PRESENT) AND STATED VISIT WAS COMPLETE SUCCESS. MICUTA COMMENTED HE PLEASANTLY SURPRISED BY EXTENT AGREEMENT REACHED WITH AFGHANS. DAVIES, WHILE PLEASED WITH PROGRESS, INDICATED HE STILL RETAINED SOME SKEPTICISM AS TO OVERALL SUCCESS NARCOTICS PROGRAM. IN PART, HIS PESSIMISM BASED UPON HIS PESSIMISTIC ANALYSIS ABILITY DAOUD RETAIN POWER MORE THAN FEW MONTHS. (AS DEPT AND SOME OTHER ADDEES AWARE, WE DO NOT SHARE HIS DEEP PESSIMISM REGARDING DAOUD'S FUTURE SINCE WE BELIEVE DAOUD HAS CONTINUED TO ENHANCE HIS POSITION OF AUTHORITY IN RECENT WEEKS.)

2. UN ENFORCEMENT AGREEMENT WAS SIGNED. TEXT IS IDENTICAL WITH DRAFT AGREEMENT SIGNED BY MARTENS ON 7 NOVEMBER IN GENEVA, COPY POUCHED DEPT BY GENEVA. DEPFONMIN ABDULLAH SIGNED FOR GOA.

3. MICUTA STATED OTHER TOPICS DISCUSSED WERE AS FOLLOWS:

A. NARCOTICS ADVISOR AND PERSONNEL. MICUTA INFORMED AFGHANS THERE WAS ABSOLUTELY NO POSSIBILITY OF OBTAINING SWEDISH NARCOTICS ADVISOR SINCE GOS HAD INFORMED MARTENS IN WRITING THAT NO CANDIDATE AVAILABLE. MICUTA TOLD AFGHANS FRG HAD PROVIDED TWO QUALIFIED CANDIDATES AND THAT NO OTHER CANDIDATES WERE CURRENTLY AVAILABLE. IF GOA INSISTED ON SCANDINAVIAN OR NEUTRAL EUROPEAN ADVISOR, PROJECT IMPLEMENTATION WOULD BE DELAYED AT LEAST THREE OR FOUR MONTHS. IN FACE THIS STRONG ARGUMENTATION,AFGHANS OFFICIALLY AGREED ACCEPT GERMAN CANDIDATE. OF MORE IMPORTANCE IN MICUTA'S EYES, AFGHANS AGREED ACCEPT SERVICES OF MEMBER PRESENT GERMAN POLICE ADVISORY TEAM (FREDERICH) AS INTERIM NARCOTICS ADVISOR UNTIL GERMAN NARCOTICS OFFICER CAN ARRIVE. BOTH MICUTA AND DAVIES THOUGHT THIS WAS SIGNIFICANT DECISION ON PART GOA AND WOULD ALLOW IMMEDIATE IMPLEMENTATION OF PROGRAM SO THAT EVENTUAL ARRIVAL OF GERMAN NARCOTICS ADVISOR WOULD COINCIDE REOUGHLY WITH ARRIVAL OF EQUIPMENT TO BE PROVIDED UNDER AGREEMENT. DAVIES SAID HE HAD MET EXTENSIVELY WITH MAJOR ZAHER WHOM HE DESCRIBED AS HEAD OF NEW FIVE-MAN NARCOTICS UNIT CREATED IN CID DIVION AFGHAN POLICE (MINISTRY OF INTERIOR). DAVIES SAID ZAHER APPEARED BE COMPETENT INDIVIDUAL WHO HAD ABOUT TEN YEARS POLICE EXPERIENCE OF WHICH ABOUT FOUR WERE IN KABUL. UNIT WILL EVENTUALLY BE EXPANDED TO 37 PERSONS INCLUDING ABOUT 20 OFFICERS. DAVIES BELIEVES AFGHANS WILL MOVE INITIALLY SLOWLY ON THIS EXPANSION AND HE CONFIRMED HIS AGREEMENT WITH THIS POLICY. IN
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PARTICULAR, HE SAID, HE DID NOT WISH TO SEE EXPANSION BEFORE EQUIPMENT AND FULL TIME NARCOTICS ADVISOR ARE ON SCENE. AGREEMENT PROVIDES SOME LIMITED FUNDS FOR SALARY SUPPLEMENTS FOR PERSONNEL OF UNIT AS WELL AS FOR BONUSES FOR EXTRAORDINARY PERFORMANCE. DAVIES STRESSED THESE FUNDS COULD BE DISBURSED ONLY ON APPROVAL OF UN PERMANENT NARCOTICS ADVISOR, AND WITH GREATEST OF CARE. (THIS TYPE OF PAYMENT REPRESENTS COMPLETELY NEW PRECEDENT FOR UN PROGRAM.)

B. BUILDING. MICUTA AND DAVIES EXPRESSED SATISFACTION WITH

STATUS AND PROGRESS OF NEW BUILDING. WORKMEN ARE INVOLVED IN SUFFICIENT NUMBERS TO ENABLE COMPLETION WALLS AND ROOF BEFORE WEATHER STOPS OUTSIDE CONSTRUCTION WORK. AFGHANS HAVE PROMISED SPEED UP PROJECT; BUT, AT ANY RATE, UN MONEY IS TO BE USED ONLY FOR FITTINGS AT FINAL STAGE OF CONSTRUCTION. MICUTA WAS THEREFORE SATISFIED THAT UN MONIES WOULD NOT BE WASTED ON UNFINISHED STRUCTURE.

C. EQUIPMENT. UN WILL PROVIDE SOME BASIC COMMUNICATIONS, TRANSPORT, OFFICE AND OTHER EQUIPMENT TALLING US\$ 56,000. MICUTA ESTIMATED ARRIVAL TIME OF ABOUT FOUR MONTHS.

D. LEGISLATION. DAVIES STATED THAT LEGISLATION IN FORM OF PRESIDENTIAL DECREES WHICH NOW PLANNED WOULD PROVIDE ADEQUATE LEGAL BASIS FOR UNIT'S ACTIVITIES AND ARREST AND SENTENCING OF TRAFFICKERS (SMUGGLERS). AMPLIFYING, DAVIES STATED NEW POLICE LAW PROVIDED APPROPRIATE AUTHORITY FOR CRIMINAL INVESTIGATION AND WORK OF CID UNIT. NEW DECREE WHICH AFGHANS HAD STATED WOULD BE PRESENTED TO CABINET NOVEMBER 22 WOULD PROVIDE SPECIFIC AUTHORITY FOR WORK OF NEW CID UNIT IN FIELD NARCOTICS. IN PLACE OVERALL DRAFT LEGISLATION ON NARCOTICS WHICH MINJUS HAS BEEN PREPARING FOR PAST YEAR, DAVIES REPORTED AFGHANS NOW PLAN BRIEF PRESIDENTIAL DECREE WHICH WILL SUPPLEMENT 1968 ANTI-SMUGGLING LAW AND PROVIDE SPECIFIC PUNISHMENTS FOR NARCOTICS OFFENSES. (DAVIES NOTED THAT AFGHANS STATED THEY HAD "LOST" NOLL COMMENTS PROVIDED SOME SIX MONTHS AGO ON DRAFT LEGISLATION. THIS WOULD THEN EXPLAIN LOW-LEVEL REPORT LAST WEEK THAT MINJUS STILL AWAITING NOLL'S PROMISED COMMENTS.)

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C O N F I D E N T I A L SECTION 2 OF 2 KABUL 8078

ANKARA FOR DEA

4. DCM PROVIDED BRIEF UPDATING OUR OWN LIAISON WORK WITH GOA PARTICULARLY EFFORTS BEING MADE BY DEA WITH MININT OFFICIALS. (SEPTEL WILL PROVIDE DETAILS.) MICUTA/DAVIES SAW NO CONFLICT WITH OUR MODEST PROPOSALS AND THEIR OWN PLANNED ACTIVITIES. THIS CONNECTION, FREDERICH'S WELL AND FAVORABLY KNOWN TO US.

5. MICUTA STATED THAT NEITHER SIDE RAISED ISSUE OF CROP SUBSTITUTION OR SURVEYS WHICH AFGHANS PREVIOUSLY HAD MENTIONED ON EVERY OCCASION. OUTSIDE OFFICIAL TALKS HOWEVER, MAARIFI (NOTE CHANGE OF SPELLING FROM MARUFI WHICH HE HAS JUST ADOPTED) (UN AFFAIRS DIVISION, MFA) RAISED SUBJECT AND SAID GOA STILL CONSIDERING MULTI-MILLION MULTI-YEAR PROGRAM AND HOPED UN WOULD PROVIDE THIS ASSISTANCE. MICUTA/DAVIES INFORMED MAARIFI THAT THIS WAS CONFIDENTIAL

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UNREALISTIC HOPE SINCE UN PROGRAM COULD NOT INCLUDE SUCH AMBITIOUS UNDERTAKING AND INFORMED MAARIFI THAT GOA WOULD HAVE TO GO TO IBRD FOR SUCH PROGRAM ASSISTANCE. DAVIES SAID HE BELIEVED GOA HAD NOT RPT NOT AS YET APPROACHED IBRD ON THIS OR ANY OTHER SUBJECT.

6. DCM RAISED QUESTION AERIAL SURVEYS. MICUTA WAS FAMILIAR WITH SUBJECT AND CONFUSION WHICH HAD ARISEN EARLIER ABOUT SURVEY FOR AGRICULTURAL PURPOSES AND SURVEY OF BLOOMING POPPIES. MICUTA EXPRESSED BELIEF AFGHANS WERE FULLY EQUIPPED TO HANDLE AGRICULTURAL TYPE SURVEY AND THAT IN FACT THEY WERE ANXIOUS TO DO THIS BECAUSE OF ADDITIONAL CADESTAL BENEFITS WHICH WOULD ACCRUE TO GOVERNMENT. THIS, HE OPINED, COULD BE DONE AT ALMOST ANY TIME AFTER REQUISITE NUMBER OF "ZERO POINTS" WERE ESTABLISHED WHICH WOULD THEREFORE PERMIT ELEVATION TO BE ACCURATELY MARKED. MICUTA DID NOT BELIEVE AFGHANS HAD EXPERTISE OR EQUIPMENT TO CONDUCT APPROPRIATE AERIAL SURVEY OF BLOOMING POPPIES. DCM POINTED OUT VALUE EARLY START ON THIS ASPECT IN ORDER ASSURE AERIAL SURVEY DURING 1974 SEASON AND ENCOURAGED UN THINKING IN TERMS HIRING FOREIGN EXPERTISE/EQUIPMENT TO PERFORM JOB. MICUTA ACKNOWLEDGED USEFULNESS THIS PROJECT BUT WAS NONCOMMITTAL AS FAR AS PERFORMING SURVEY IN 1974.

7. AMBASSADOR COMPLIMENTED TEAM ON ITS SUCCESS HERE AND URGED THEM

TO IN TURN URGE MARTENS TO VISIT AFGHANISTAN WHEN MARTENS VISITS
IRAN EARLY NEXT YEAR.

8. COMMENT: WE SHARE MICUTA'S ENTHUSIASM FOR PROGRESS ACHIEVED
THIS BRIEF VISIT; BUT WE ALSO CONCUR IN DAVIES' MORE SOMBER
ASSESSMENT THAT MUCH REMAINS TO BE DONE TO ASSURE SUCCESSFUL
IMPLEMENTATION. SIGNATURE OF AGREEMENT MARKS MAJOR WATERSHED IN
AFGHAN COMMITMENT IN ANTI-NARCOTICS STRUGGLE. AFGHANS STATED THEY
INTENDED PUBLICIZE THIS AGREEMENT, WHICH HAS SUBSEQUENTLY
OCCURRED. WHILE GOA DID NOT OFFICIALLY APPROACH TEAM ON SURVEYS
AND MULTI-YEAR OVERALL DEVELOPMENT PROGRAMS, IT WAS CLEAR THIS
ISSUE HAS NOT BEEN LAID ASIDE BY GOA SINCE MAARIFI PROBED
SUBJECT UNOFFICIALLY WITH MICUTA/DAVIES. BALL SQUARELY IN
AFGHAN COURT ON THIS ISSUE.
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